



GOBIERNO  
DE ESPAÑA

MINISTERIO  
PARA LA TRANSICIÓN ECOLÓGICA

# Distribution sector reform in Spain

IEA Gas Workshop. Brasilia.  
October 24th 2019  
Juan Sánchez-Peñuela





MINISTERIO  
PARA LA TRANSICIÓN ECOLÓGICA

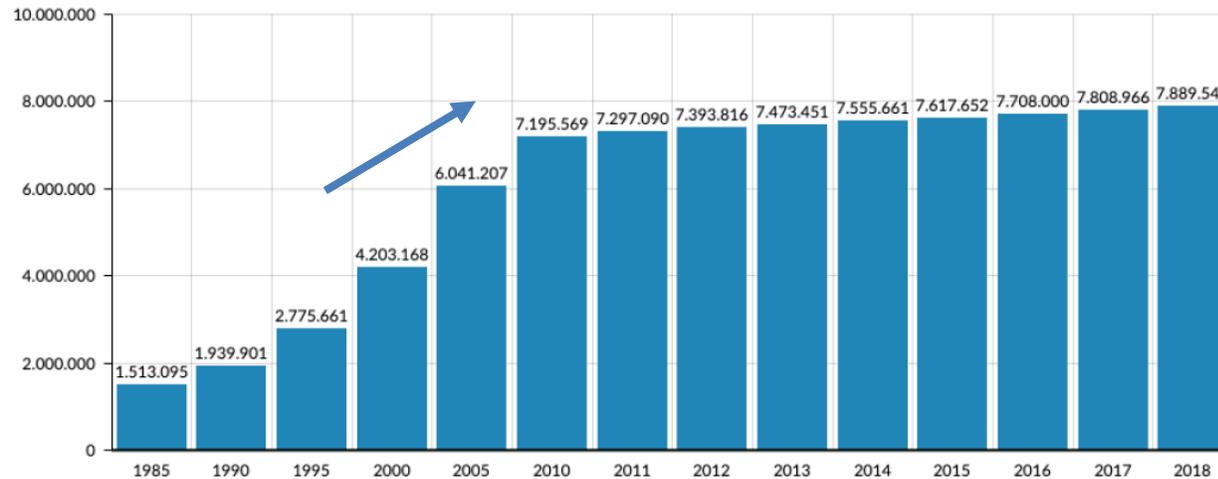
## Contents

- I. Market growth 2002-2008
- II. Distribution in 2002
- III. Roadmap 2002-2008
- IV. Free consumer
- V. Conclusions
- VI. Lessons learnt

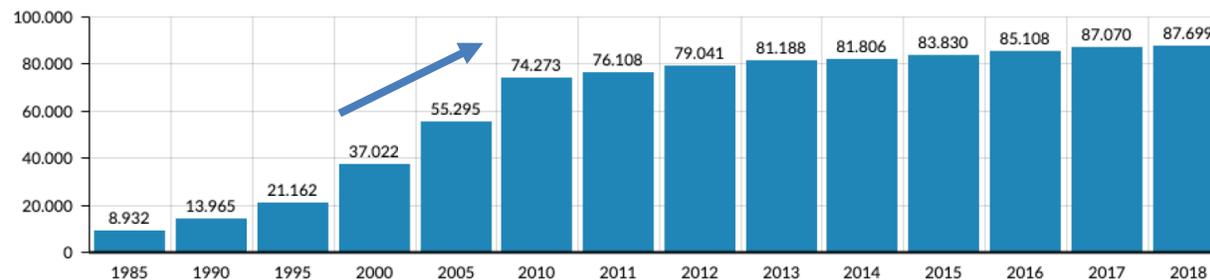


# I. Market growth 2002-2008

Distribution reform took place in a context of accelerated market growth...



**From 4 to 7 million consumers (2002-2008)**  
*Number of gas consumers (source: Sedigas)*



**From 40,000 to 70,000 km of gas networks (2002-2008)**  
*Length of transmission & distribution networks (source: Sedigas)*





## II. Distribution activity in 2002

### ✓ **Law 34/1998 of the Hydrocarbons sector**

Liberalisation of the market

Activity separation (transmission / regasification / distribution / shipping)

Need of regulation development

**Legal  
framework**

### ✓ **Distribution companies role**

Subsidiaries of vertically integrated companies

Selling gas to consumers (no third-party access)

### ✓ **Regulated prices for consumers and distribution remuneration (since 1992)**

Regulated Price = Commodity cost (CMP) + Transmission remuneration (K1) +  
Distribution remuneration (K2)

K2 was inefficient:

- $K2 \ll$  Real Distribution costs in expansion / warm areas
- $K2 \gg$  Real Distribution costs in mature / cold areas

**Real  
situation**





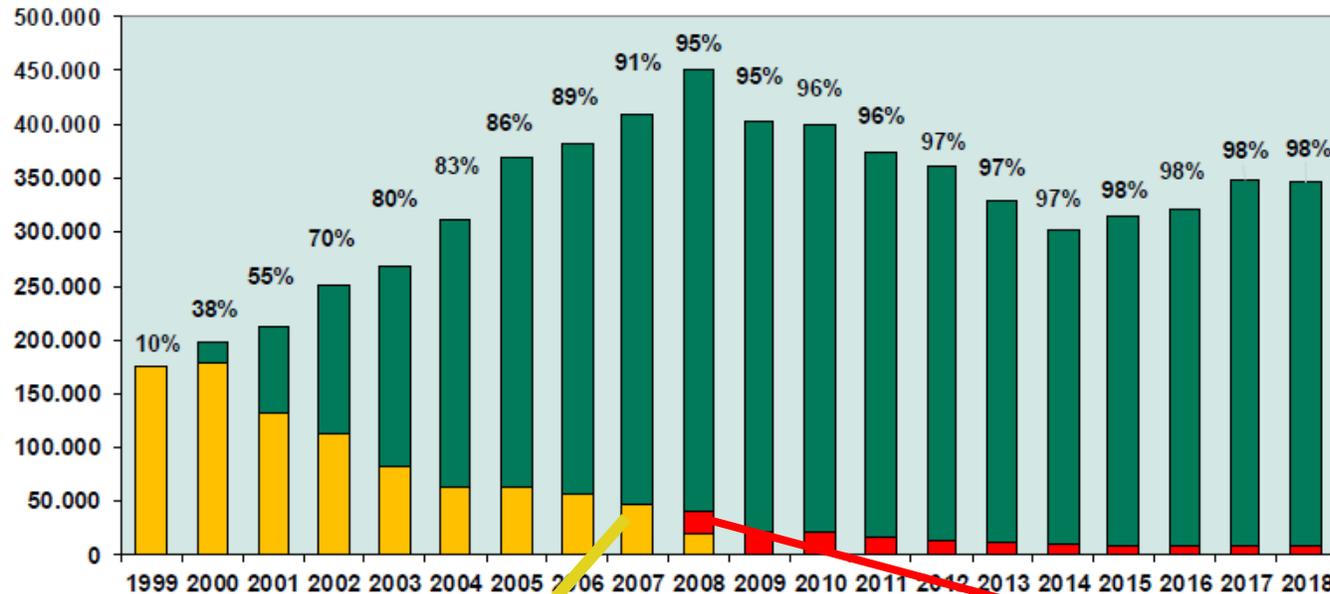
### III. Roadmap 2000-2008

- ✓ ***Remuneration for Distributors (Orden ECO/301/2002)***
  - Established by the Government in 2002
  - Methodology used on assets (RAB) before 2002 & incentives to expansion after 2002
  - Distributors will not longer sell gas to consumers
  
- ✓ ***Unbundling from other activities (especially shippers) (amendments of Law 34/1998)***
  - Separation between activities: Accounting & Legal & Functional (EU Directive 2003/55))
  - Code of Conduct
  
- ✓ ***Free consumers...***
  - Target: in 2008 only households will have voluntary access to regulated price
  - Progressive “desregulation” of the rest of consumers (in order of decreasing gas consumption)
  
- ✓ ***... and shippers “in competence”***
  - Third-party-access to distribution networks at a regulated tariff
  - Auctions for accessing to the key supply contract to Spain (from Algeria)





## IV. Free consumer



- Regulated market
- Free market
- Regulated price for households

*Evolution of gas sales  
(source: CNMC)*

**2006-2007: end of regulated tariffs for industrial consumers**

*01/07/2016: connected to  $P > 60$  bar*

*01/01/2007: connected to  $60 < P < 4$  bar*

*01/07/2007: rest of industrial consumers*

**2007-2009: definition of voluntary regulated price for households ( $P < 4$  bar)**

- Supply by shippers (no distributors)
- Decreasing consumption threshold to access to regulated tariff



## V. Conclusions

### ✓ ***Distribution companies***

- Regulated activity: stable framework for investments
- Specialisation towards network management (international expansion)
- Coordination with shippers (e.g.: gas measure) by using IT platforms

### ✓ ***Shippers***

- Increasing competence
- Information from distributors to facilitate switching

### ✓ ***Consumers***

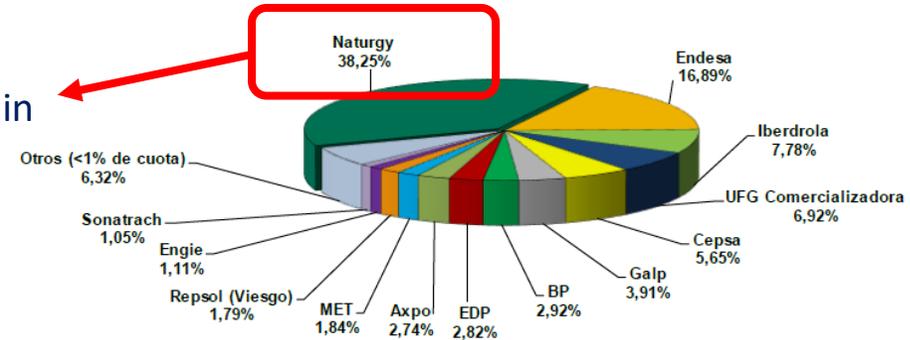
- Compliance with calendar
- Industry: forced to contract in the free market
- Households: election between a voluntary regulated price (TUR) or free market



## VI. Lessons learnt

### ✓ *Competence*

- Incumbent distributor & shipper remains in a dominant market position (40%)
  - Gas release programs?

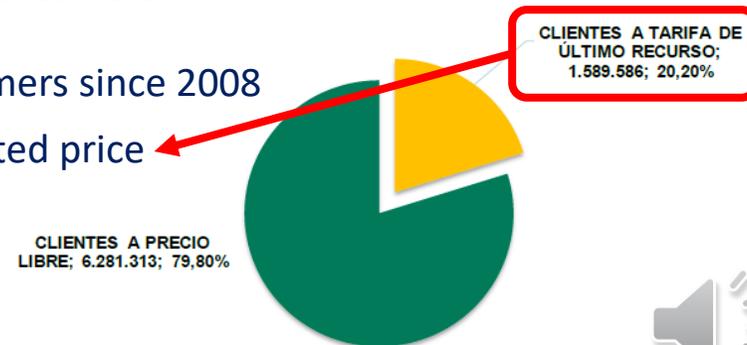


### ✓ *Distribution remuneration*

- Difficulties to establish a first and well-balanced methodology
  - Costs recognition & incentives for expansion

### ✓ *Regulated prices for households and vulnerable consumers*

- Difficulties to increase the number of free consumers since 2008
  - 1,6 M consumers (20%) continues at regulated price





GOBIERNO  
DE ESPAÑA

MINISTERIO  
PARA LA TRANSICIÓN ECOLÓGICA

*Thank you very much for your  
attention*

Juan Sánchez-Peñuela  
Deputy Director-General for Hydrocarbons  
[jbsanchez@miteco.es](mailto:jbsanchez@miteco.es)

